# S The Global Fund

The Global Fund to Fight AIDS, Tuberculosis and Malaria

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3 June 2021

Mr. David Barth Vice President, International Programs Save the Children Federation, Inc. Washington DC United States of America

## Subject: Performance Letter summarizing progress review of the NPL-T-SCF grant for the period from 1 July 2020 to 31 December 2020.

Dear Mr David Barth,

This Performance Letter presents conclusions of the Global Fund's review of Progress Update for the period 1 July - 31 December 2020 and highlights challenges as well as corresponding actions to be pursued by the PR and implementing partners looking forward.

#### A. Programmatic Performance

Implementation of the TB Program was significantly impacted by the COVID-19 pandemic through 2020. The National TB Program ('The Program') in collaboration with the PR and partners maintained TB diagnosis and treatment for diagnosed patients. The Program also ensured a good treatment success rate of 91% and scaled-up the provision of isoniazid preventive therapy to children under 5 to 82% as of December 2020.

Case detection and diagnosis were, however, significantly impacted due to the extended COVID-19 lockdowns, fear of COVID at the community-level hampering persons accessing services, challenges with sputum transportation and limited utilization of GeneXperts for diagnosis. The Program was able to scale-up activities from September 2020 resulting in increased case finding results achieving 76% of the grant's target. Nevertheless, the overall number of TB cases notified in 2020 was lower than the same period in 2019 by 1,970 cases, while case notification of MDR/RR-TB cases decreased by approximately 25% vs. 2019. Only 259 MDR/RR-TB cases were diagnosed (43% of the grant target), and 212 patients (36% of the grant target) started treatment based on results of the last reporting period<sup>1</sup>.

92% of HIV-positive new and relapse TB patients were reported to be on ART during TB treatment. However, HIV testing among TB patients was low (68% of grant target for the relevant indicator).

<sup>&</sup>lt;sup>1</sup> The Global Fund notes that reported results for indicators related to case notification of drug-susceptible and RR/MDR TB cases, as well as results for TB/HIV indicators cover the period from 15 May - 15 December 2020, which does not fully align with the six month GF reporting period. This is due to the non-alignment of reporting periods of the Government's system vis-à-vis Global Fund's reporting periods.

The average performance of all indicators was 71%; overall grant performance rating was **B1**. As described above, lower programmatic results are mainly due to the impact of the COVID-19 pandemic.

We commend the efforts of the Ministry of Health, the PR and partners to continue essential services for vulnerable groups and scale-up TB services after nationwide lockdowns were lifted. The Global Fund approved reprogramming of savings in 2020. Additional funding will be provided through the C19RM mechanism to support the country in its national response to the COVID-19 pandemic.

We are also mindful that additional Government resources are needed to respond to the pandemic, which limits funding for other programs. However, it is critical that the Government's financial commitments specifically for the procurement of diagnostics and TB medicines are realized to scale-up treatment coverage. The PR in collaboration with the national Program should continue providing regular guidance and support to provinces and local level authorities as well as implementers to ensure the uninterrupted delivery of essential services especially in these difficult circumstances.

Programmatic recommendations are included in **Section D** of this Performance Letter.

## **B.** Financial Performance

The PR expenditure rate in the last reporting period was 81%; the cumulative expenditure rate was 91% as of December 2020. The under-utilization of grant funds of US\$ 1.7 mln was mainly due to:

- US\$ 1.3 mln activities shifted to January-March 2021;
- US\$ 0.4 mln delayed payments, which will be reflected in January-March 2021 period.

Finance-related actions requested of the PR are included in section **D** of this Performance Letter.

### C. Status of Grant Requirements

1. The Federal Democratic Republic of Nepal should progressively increase Government or government expenditure on health to meet national universal health coverage goals; and increase co-financing of the Global Fund-supported programs, focused on progressively taking up key costs of national disease plans (the "Core Co-Financing for the Requirements"). The commitment and disbursement of Grant Funds is subject to the Global Fund's satisfaction with the Federal Democratic Republic of Nepal's Program, which	Grant Requirement	Status
Policy (GF/B35/04) (the "STC Policy"), the Grantee acknowledges and agrees that: 1. The Federal Democratic Republic of Nepal should progressively increase government expenditure on health to meet national universal health coverage goals; and increase co-financing of the Global Fund-supported programs, focused on progressively taking up key costs of national disease plans (the "Core Co-Financing Requirements"). The commitment and disbursement of Grant Funds is subject to the Global Fund's satisfaction with the Federal Democratic Republic of Nepal's Program, which	the Pooled Procurement Mechanism ("PPM") of the Global Fund, or <u>wambo.org</u> , as agreed between the Grantee and the Global Fund, until the Global Fund has agreed in writing that procurement of Health Products can be managed by the Grantee using a different process. The Grantee has all the necessary power and has been duly authorized by or obtained all necessary consents, approvals and authorizations to execute and deliver the PPM registration letter in the form approved by the Global	Met
reduce Grant Funds during the Implementation Period based on non-compliance term sustainability	Policy (GF/B35/04) (the "STC Policy"), the Grantee acknowledges and agrees that: 1. The Federal Democratic Republic of Nepal should progressively increase government expenditure on health to meet national universal health coverage goals; and increase co-financing of the Global Fund-supported programs, focused on progressively taking up key costs of national disease plans (the "Core Co-Financing Requirements"). The commitment and disbursement of Grant Funds is subject to the Global Fund's satisfaction with the Federal Democratic Republic of Nepal's compliance with the Core Co-Financing Requirements. The Global Fund may reduce Grant Funds during the Implementation Period based on non-compliance	While the Government of Nepal was able to increase its overall financing for the National TB Program, which supports the long- term sustainability

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Grant Requirement	Status
2. The Federal Democratic Republic of Nepal should comply with the requirements to access the 'co-financing incentive' as set forth in the STC Policy (the "Co- Financing Incentive Requirements"). The commitment and disbursement of 20% of the Federal Democratic Republic of Nepal's tuberculosis allocation of USD 16,138,548 for the 2017-2019 allocation period, which is equal to USD 3,227,710 (the "Co-Financing Incentive"), is subject to the Global Fund's satisfaction with the Federal Democratic Republic of Nepal's compliance with the Co-Financing Incentive Requirements. The Global Fund may reduce the Co-Financing Incentive during the Implementation Period, or from the subsequent allocation, proportionate to non-compliance with the Co-Financing Incentive Requirements; 3. The Grantee shall work with the CCM to develop, and ensure delivery to the Global Fund by 30 June 2018 of, a plan to increase domestic funding for the tuberculosis response, as well as contingency plans in the case that the increase in domestic funding in tuberculosis does not occur (the "Sustainability Plan"), in form and substance satisfactory to the Global Fund, the Grantee shall work with the CCM and Government of Nepal to implement the Sustainability Plan, including ensuring the inclusion of appropriate amounts in the Red-Book of the Government of Nepal to ensure future commitments for the national program.	Program, capacity was not available to lead discussions on an overall Sustainability Plan. Instead, the Government has been focused on responding to challenges arising through the roll- out of decentralization. Developing a Sustainability Plan has therefore been captured as a grant requirement under new grants.
The Global Fund may, in its sole discretion and at any time during the Implementation Period, reduce the amount of Grant Funds under this Grant Agreement by up to USD 597,394.18, in the event that the Global Fund does not recover the amount of USD 298,697.09 by 30 June 2018.	Met
The Grantee shall budget, and hereby authorizes the Global Fund to disburse, up to a maximum of US\$ 50,000, or a lower amount as agreed with GLC and the Global Fund, each year to pay for GLC services.	Met
<ol> <li>The Program budget in the Integrated Grant Description attached hereto as Schedule I reflects the total amount of Global Fund funding to be made available for the Program. The Program budget may be funded in part by grant funds disbursed to the Grantee under a previous Grant Agreement, which the Global Fund has approved to be used for the Program under the current Grant Agreement ("Previously Disbursed Grant Funds"), as well as additional Grant Funds up to the amount set forth in Section 3.6 of the Grant Confirmation. Where the Global Fund has approved the use of Previously Disbursed Grant Funds, the Global Fund may reduce the amount of Grant Funds set forth in Section 3.6 of the Grant Confirmation by the amount of any Previously Disbursed Grant Funds, and the definition of Grant Funds set forth in Section 2.2 of the Global Fund Grant Regulations (2014) shall include any Previously Disbursed Grant Agreements as of the start date of the Implementation Period shall be fully accounted for and duly documented ("Previous Program Assets"). Unless otherwise agreed with the Global Fund, the definition of Program Assets set forth in Section 2.2 of the Global Fund Fund, the definition of Program Assets set forth in Section 2.2 of the Global Fund Fund, the definition of Program Assets set forth in Section 2.2 of the Global Fund Funds for the Implement Assets set forth in Section 2.2 of the Global Fund, the definition of Program Assets set forth in Section 2.2 of the Global Fund</li> </ol>	Met

Grant Requirement	Status
Grant Regulations (2014) shall include any Previous Program Assets. 3. For the avoidance of doubt, except as explicitly set forth herein, nothing in the instant Grant Agreement shall impact the obligations of the Grantee under any previous Grant Agreement(s) (including, but not limited to, those concerning financial and other reporting).	
<ol> <li>The Grantee shall work with the CCM to develop, and ensure delivery to the Global Fund by 31 December 2018 of, a long-term, feasible human resources plan that describes how the CCM and the Government of Nepal will train, recruit, motivate and retain staff, with a view to ensuring sustainable knowledge transfer among stakeholders (the "Human Resources Plan"), in form and substance satisfactory to the Global Fund. The Human Resources Plan shall take a systems approach and address all Programs implemented in the Federal Democratic Republic of Nepal, with the aim of building a self-reliant, self-resilient, effective and efficient health system for the Federal Democratic Republic of Nepal.</li> <li>Following the approval of the Human Resources Plan by the Global Fund, the Grantee shall work with the CCM and the Government of Nepal to implement the Human Resources Plan.</li> </ol>	In progress The capacity building plan has been delayed due to the COVID-19 pandemic. The human resources assessment and capacity development plan were completed in 2021 and presented to the CCM and the Health Secretary.
1. The Grantee shall work with the CCM to develop, and ensure delivery to the Global Fund by 30 September 2018 of, a costed private sector strategy for tuberculosis diagnosis, notification and treatment (the "Private Sector Strategy"), in form and substance satisfactory to the Global Fund. The Private Sector Strategy shall outline activities engaging the private sector, the manner in which such activities will be implemented and monitored, and identify opportunities to address service delivery for all Programs implemented in the Federal Democratic Republic of Nepal, as relevant.	Met
2. Following the approval of the Private Sector Strategy by the Global Fund, the Grantee shall work with the CCM and Government of Nepal to implement the Private Sector Strategy.	

## D. Global Fund requested actions

The Management Actions outlined below are those relevant as of June 2021, i.e. are aligned with Management Actions communicated with new grants which started in March 2021. The PR is requested to provide status updates by the given deadlines.

Requested action	Deadline
<b>Programmatic and M&amp;E</b> The PR in collaboration with partners and the National TB Program to ensure fulfillment of government commitments for funding of the National TB Program, specifically: procurement of TB medicine and diagnostics, funding of human rights interventions in the amount of US\$1.3 mln ( <i>please note that the updated amount</i> <i>relevant for the 2021-2024 grant is US\$1.1mln</i> ), increased funding of human resources to deliver health related services. Fulfillment of government commitments is critical to achieve impact and program sustainability.	As of now and ongoing until 31 July 2024 Progress updates to be provided during submission of PUs
<ul> <li>Capacity building</li> <li>1. The PR will place additional staff at the province-level to ensure un-interrupted implementation of programmatic activities within a decentralized structure.</li> <li>2. The PR will finalize costed action plan to be funded by the grant for capacity building of all levels of Government including periphery level.</li> <li>3. The PR will conduct capacity building activities of provincial and national level through embedded personnel within government structures.</li> </ul>	31 December 2021 Progress update to be provided in the next PUDR (February 2022)
Based on the finalized review of the federalization processes and their impact on service delivery as completed by the LFA, the action plan needs to be developed in collaboration with the Ministry of Health and/or other ministries (as applicable) and partners.	31 December 2021 Progress update to be provided in the next PUDR (February 2022)

Programmatic and M&E	
Private sector engagement (PPM)	31 December
Private sector engagement (PPM)	31December2021
The PR is requested to engage the external Technical Assistance (TA) to review current implementation modality of private-sector related activities and develop a set of prioritized recommendations to be further implemented with the support of the TA provider.	Progress update to be provided in the next PUDR (February 2022)
Case notification at health facilities	As soon as
A significant decrease in case notification has been noted since 2019. The PR in collaboration with the National Program and partners should conduct in-depth analysis to understand the reasons for this decrease and propose an action plan to address issues identified.	possible in 2021 (once the lockdown is lifted and it is possible to visit health facilities)
Active case-finding:	As of now and
i) The PR should perform regular in-depth analysis of past case-finding efforts to inform program changes on a timely basis;	ongoing until 31 July 2024
ii) The PR should ensure that SRs have sufficient capacity to implement these interventions; SR targets should be based on realistic estimate of population and the prevalence aligning with the overall targets agreed with the Global Fund. Periodic (monthly and quarterly) review of the results against the agreed targets should be carried out in a practical manner to ensure that the targets are achieved at an acceptable level;	Progress updates to be provided during submission of PUs
iii) The PR in collaboration with the National TB Program should strengthen mentoring and supervision over SR activities to ensure improved programmatic results.	
iv) The PR should implement the agreed comprehensive action plan to addressing priority actions and next steps defined based on priorities agreed upon during the TB Stakeholder workshops (Dec. 2018 and Feb. 2020).	
SR management	30 September
The PR should develop NGO sub-recipient capacity building plan to strengthen the SR programmatic capacity and ensure quality assurance of programmatic activities and reported data.	2021
SR assessment Based on the PUDR results as of 31 Dec 2021, the assessment of implementation arrangements will be conducted to define the role/engagement of SRs going forward.	28 February 2022 (assessment results to be submitted as part of PUDR in February 2022)

Programmatic and M&E	
The PR in collaboration with the National TB Program should finalize and submit an updated national M&E plan that incorporates the evaluation plan and a comprehensive costed action plan that covers the period of the grant. Interventions to ensure the inter-portability and integration of disease program data systems into the DHIS should be reflected in the action plan.	30 September 2021
The PR in collaboration with the National TB Program should support the complete roll-out of the electronic reporting system to all provinces and palikas, computers and know how.	31 July 2022 Progress updates to be provided during submission of PUs
The PR in collaboration with the National Program and partners should: (i) finalize standard operating procedures on DQA at all levels as applicable and ensure their implementation. (ii) strengthen supervision, mentorship and support especially at the implementation level.	31 July 2022 Progress updates to be provided during submission of PUs
The PR in collaboration with the National Program should ensure proper functioning of the ME system, including ME Officers, across all levels of the decentralized structure.	31 July 2022 Progress updates to be provided during submission of PUs

PSM		
Labo	ratory	
(i)	The PR-team to continue supporting the National Public Health Lab (NPHL) and three disease programs to strengthen national laboratory service integration, sample transportation, quality standard monitoring including equipment harmonization/utilization monitoring (especially for GeneXpert utilization) and lab commodity management.	31 December 2022 Progress updates to be
(ii)	Based on the outcomes of the GeneXpert assessment, GLC and JMM reports, the PR in collaboration with the National TB Program and partners should finalize and support implementation of an action plan to scale-up the roll out of GeneXperts, improve samples transportation and optimize use of the GeneXpert to increase active case finding with consideration of updated TB burden. While this can be highlighted in the National Laboratory Plan which covers all aspects of clinical lab services, we recommend a more targeted plan to inform ongoing GF investments and	provided during submission of PUs
(iii)	the immediate need to optimize equipment use. The PR in collaboration with the National Program to support implementation of laboratory service Quality Assurance plans (including EQA system).	
Procu	rement and stock management	
(i)	The PR PSM team to continue supporting MoHP/NTC to improve health product needs quantifications, develop consolidated annual procurement plans (government- and grant-related) and facilitate timely implementation and to avoid treatment disruptions.	ongoing until 31 July 2024
(ii)	The PR PSM team to facilitate effective national stock management through improved update of quantification of needs, supply planning, regular stock status monitoring (central and provincial/palika), and the utilization of program and QuanTB data to avoid expiries and stock outs.	Progress updates to be provided during submission of PUs
(iii)	The PR PSM team to support health facilities LMIS data reporting, using the enhanced eLMIS capability, to enable effective monitoring of the stock and expiry of health products at peripheral levels on regular (quarterly) basis.	
(iv)	Mentoring and supervision support of lower level staff should be integrated in ongoing program supervision.	
(v)	For future procurement of health products, international procurement agencies should be considered to offer time/cost benefits and technical assistance.	
Gover	PR will monitor Government planned procurements included in the rnment budget "red book", support procurement planning and advocate for oved procurement mechanism.	As of now and ongoing until 31 July 2024
		Progress updates to be provided during submission of PUs

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eLMIS strengthening	30 April 2022
The PR in collaboration with partners should continue supporting the scal scope of eLMIS to include GF-funded programs; develop eLMIS interoperability and enhance data use for performance monitoring (all pro- The use of a common platform will aid the harmonization of reporting sc tools and performance monitoring mechanisms.	S/DHIS2 <b>provided in the</b> ograms). <b>next PUDR</b>
Quality Assurance	
(i) The PR to develop an integrated Quality Assurance (QA) plan for programs with Department of Drug Administration (DDA) and/or Public Health Laboratory, with necessary operational guidance det sampling and testing plan).	National <b>ongoing until</b>
(ii) The PR to coordinate with DDA and other partners to achieve accreditation of the National Medicines Laboratory under DDA.	updates to be
(iii) The PR to support DDA in updating the expired health products guidelines and rolling-out the implementation with partners support	
Finance	
Testernel controls	
Internal controls	31 December 2021
The PR to (i) define financial management capacity needs for the periph (including Government and NGO implementers); and (ii) develop capacity of the periphery level to manage Global Fund financing.	ery level
The financial capacity building plan for all implementers (including Gov and NGO implementers) should be submitted to the Global Fund by 31 Ju	

We would like to acknowledge your efforts and progress made to improve program implementation and look forward to working closely with you for strengthened program implementation going forward.

Yours sincerely,

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Nicole Delaney Senior Fund Portfolio Manager South and East Asia Team